

Wisconsin Department of Transportation

Reports to the

**Transportation  
Projects Commission**

on the

**Status of Major Highway Projects**

and

**Southeast Wisconsin  
Freeway Megaprojects**

August 2025



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August 1, 2025

Dear members of the Transportation Projects Commission:

The August 2025 Transportation Projects Commission (TPC) report provides updates on the status of the Major Highway Development Program (Major) and Southeast Wisconsin Freeway Megaprojects Program (SE Mega).

The current estimate for the eight ongoing major projects, excluding SE Mega projects, is \$3,468.3 million. This is \$8.0 million, or 0.2%, lower when compared to the same eight major projects from the February 2025 estimate. The cost decrease is associated with reductions to the construction and real estate estimates for the STH 15: STH 76 to New London and I-39/90: USH 12 to Illinois projects as they near completion.

This report includes USH 51: WIS 30 to I-39/90/94 as a high-cost major project for the first time since it was approved at the December 2024 TPC meeting. A cost, schedule and risk analysis (CSRA), facilitated by Federal Highway Administration (FHWA), resulted in a total estimated cost of \$183.3 million. Therefore, the current estimate of total cost for the nine major projects reported herein, excluding SE Mega projects, is \$3,651.6 million.

The total cost of the two ongoing SE Mega projects decreased by \$6 million when compared to the same two projects in the February 2025 report. The lower cost is associated with reductions to the Zoo Interchange construction estimate as the project nears completion. Additionally, this report includes updated costs for I-94 East-West resulting from an FHWA-facilitated CSRA held in February 2025. Total estimated costs for I-94 East-West are \$1,650.5 million.

Regarding Major Highway Studies, there is no change to the current estimate for these studies. The I-39/90/94: USH 12 (Madison) to USH 12 (Wisconsin Dells) corridor is being shown in the Major Highway Studies section for the last time, as it was enumerated in the 2025-2027 biennial budget. This corridor will appear in the Major projects section of future TPC reports.

The department remains committed to delivering Major and SE Mega projects in a cost-effective and responsible manner to help ensure a safe and efficient transportation system for all of Wisconsin.

We look forward to future collaboration with the commission. If you have any questions or require additional information, please feel free to contact Scott Schoenmann, Director of the Bureau of State Highway Programs, at (608) 266-7575.

Sincerely,

A handwritten signature in black ink, appearing to read "Kristina Boardman", with a long horizontal flourish extending to the right.

Kristina Boardman  
Secretary

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## Major/Southeast Megaproject Status Report

### Glossary of Terms

**Project:** Route number and statutory limits of a project.

**Approval Year:** Calendar year in which the high-cost major project was approved for construction by the Transportation Projects Commission.

**Enumeration Year:** Calendar year in which the traditional major project was enumerated in the statutes.

**Region:** Wisconsin Department of Transportation (WisDOT) region in which the project is primarily located.

**Pre-enumeration Study Cost:** Environmental study and preliminary engineering costs for work to develop Record of Decision (ROD) or Finding of No Significant Impact (FONSI).

Wisconsin Act 217 (2003) introduced the requirement of a completed federal environmental ROD for projects brought by the department to the Transportation Projects Commission (TPC) for enumeration recommendation. The 2011 enumerations were the first enumerations after Act 217 was enacted. Pre-enumeration costs for expansion type Major projects enumerated in 2011 are provided in this report.

Pre-enumeration study costs are not provided for projects enumerated before 2011. The department is not able to provide accurate pre-enumeration costs for these projects because enumeration estimates were based on limited design and scope detail. These projects were enumerated before a final environmental document was an enumeration requirement.

High-cost rehabilitation projects originated in study and design as standard rehabilitation projects. Although Major reporting requirements were not originally anticipated, the pre-enumeration costs in this report are accurate.

**Current Status:** Expenditures to date and the estimated cost to complete construction of the project, by category. Major Project estimating procedures include a detailed cost estimating protocol. Estimates in this report include all project costs, including design (consultant and in-house), real estate, construction (includes consultant and in-house construction oversight and utility costs) and contingencies.

**Cost Category:** The cost for each project is broken into three primary categories:

**Design:** The cost to develop and design the project.

**Real Estate:** The cost to negotiate and purchase the land required to construct the project.

**Construction:** The cost to build the project including materials, jurisdictional transfers, compensable utility relocations and construction engineering.

**Cost to Date:** The cost, by category, expended in the department's financial systems as of June 30, 2025.

**Cost to Complete:** Estimated cost, by category, remaining to complete the project at current (Fiscal Year (FY)-26) market prices.

**Project Cost Estimate Information:** Additional information about the current cost estimates, the previous cost estimates, and reasons for changes since the last report.

**Current Estimate (February 2025):** The estimate provided to the Transportation Projects Commission in the February 2025 report.

**Current Estimate (August 2025):** The updated estimate provided to the Transportation Projects Commission in this report.

**Change Since Last Report:** The difference between the current cost estimate of this report and the cost estimate in the last report, and the associated percent change by category.

**Scope:** Estimate changes based on adjustments to the scope of the project per the approved ROD.

**Design & Quantity Refinements:** Estimate changes based on adjustments to design elements, refinements to cost estimates, and changes to bid item quantities.

**Inflation:** Adjustment to project estimate based on escalation of bid item unit prices specific to a project, reflecting trends in fuel prices, material costs, contractor competition, and regional economic factors.

**Reason for Change in Cost Estimate:** A brief explanation for the change in the cost estimates between reports.

**Cost to Complete Expenditure Schedule:** An expenditure schedule is provided for each project in accordance with Wis. Stat. §13.489(5)(c). This schedule shows remaining expenditures (Cost To Complete) for the project, in the years they're expected to occur. The total of all costs in the expenditure schedule is equal to the "Cost to Complete" for each project.

The Major Highway project expenditure schedules in this report are based on the Major Highway appropriation amount in the 2025-27 biennial budget (\$392.3M in FY-26 and \$398.6M in FY-27, totaling \$790.9M), in addition to the \$80.0M INFRA grant awarded in spring 2023 for the Wisconsin River Bridge project. For future biennia, the total budget amount is assumed to continue at the biennial levels beyond FY-27. Schedules assume no purchasing power increases; i.e. project costs are assumed to rise in future years according to the IHS Markit projected inflation rates shown in the bottom table below.

The expenditure schedules for SE Megaprojects are based on the Southeast Megaproject appropriation amount in the 2025-27 biennial budget.

Cost to Complete Expenditure Schedule (Fiscal Year)												
Encumbered or Committed, not yet Expensed		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
\$21.9	Current Year \$	\$72.9	\$42.3	\$24.6	\$19.7	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
\$21.9	YOE \$	\$72.9	\$43.5	\$26.0	\$21.4	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

**Encumbered but not yet expensed** represents the unpaid balance portion of projects that have a signed contract, but not all work has been invoiced and paid. **Committed, but not expensed** are those projects that have an accepted bid but are awaiting contract execution to encumber funds.

**Current Year Dollars (Current Year \$):** Represent a schedule of future expenditures listed at current (beginning FY-26) market prices.

**Year of Expenditure Cost (YOE \$):** The year of expenditure costs in this report are based on current schedules, inflated to a projected year of expenditure dollar value using IHS Markit's Chained Price Index for State and Local Gross Investment in Highways and Streets. The IHS Markit rates used to project current estimates to the fiscal year of expenditure estimates in this report are as follows:

	FY-27	FY-28	FY-29	FY-30	FY-31	FY-32	FY-33	FY-34	FY-35
<b>Inflation Rate</b>	<b>2.74%</b>	<b>2.93%</b>	<b>2.79%</b>	<b>3.01%</b>	<b>3.20%</b>	<b>3.26%</b>	<b>3.26%</b>	<b>3.28%</b>	<b>3.24%</b>

**Reporting Duration:** Projects are included in this report until open to traffic, all contract work is complete, all charges have been paid (including audits and litigation), and there have been no charges for at least 18 months. Once a project has met these criteria it will be reported a final time. The report cover letter will include a note indicating the project will not be included in future reports. This extended reporting duration after project completion ensures all project costs are reported.

### Typical Major/Mega Project Milestone Durations After Final Project Lettings

Milestone	Duration after last project lettings
Mainline open to traffic	1-2 years
All contract work complete	2-3 years
All charges paid	2-5 years
Final appearance in TPC report	3-10 years

**Mainline open to traffic:** All mainline project work requiring lane or shoulder closures or obstructions is completed, and traffic is following the lane arrangement as shown on the plans for the finished roadway. All pavement construction, traffic control devices, and pavement markings are in their final position. Mainline open to traffic is generally consistent with the public's perception of project completion. Typical Major projects will have adjacent minor road work, landscaping, or jurisdictional transfer work being completed just after the mainline work is completed. This work is typically completed within two years of mainline open to traffic.

Major/Southeast Megaprojects Cost Information Summary							
Page	Project	Cost to date (millions)	Estimated cost to complete (millions)	TPC Estimate Feb 2025 (Millions)	TPC Estimate Aug 2025 (Millions)	Cost estimate change since last report (%)	Reason for cost change
<b>Ongoing Major Highway Projects</b>							
1	STH 15: STH 76 to New London	\$125.8	\$1.1	\$132.9	\$126.9	-4.5%	Real estate acquisition complete and construction costs lower than anticipated.
2	I 39/90: USH 12 to Illinois	\$1,161.4	\$2.3	\$1,165.7	\$1,163.7	-0.2%	Estimate reduced due to resolution of real estate litigation.
3	I 41: STH 96 to Scheuring Rd	\$150.6	\$1,016.4	\$1,167.0	\$1,167.0	0.0%	
4	I 43: Silver Spring to STH 60	\$484.5	\$40.5	\$525.0	\$525.0	0.0%	
5	STH 50: I 41 to 43rd Ave	\$111.8	\$5.3	\$117.1	\$117.1	0.0%	
6	I 39/90/94: Bridges over Wisconsin River	\$61.0	\$99.0	\$160.0	\$160.0	0.0%	
7	USH 51: I 39/90 to USH 12/18	\$27.2	\$181.4	\$208.6	\$208.6	0.0%	
8	USH 53: Lacrosse Corridor	\$3.3 <sup>1</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	N/A	
9	USH 51: WIS 30 to I 39/90/94	\$0.0	\$183.3	N/A	\$183.3	N/A	
<b>Southeast Megaprojects</b>							
10	I 94: North - South Freeway	\$1,575.0	\$10.1	\$1,585.1	\$1,585.1	0.0%	
11	Zoo Interchange	\$1,512.8	\$11.5	\$1,530.3	\$1,524.3	-0.4%	Cost refinements due to project closeout procedure.
12	I 94 East-West Corridor	\$63.8	\$1,586.7	TBD <sup>2</sup>	\$1,650.5	N/A	
<b>Major Projects with Mainline Open to Traffic</b>							
13	USH 10: Marshfield to Stevens Point	\$249.4	\$0.0	\$249.4	\$249.4	0.0%	
13	USH 10: Marshfield to Appleton	\$498.7	\$0.0	\$498.7	\$498.7	0.0%	
13	USH 12: Lake Delton to Sauk City	\$181.8	\$0.2	\$182.0	\$182.0	0.0%	
13	USH 18: Prairie du Chien to STH 60	\$41.7	\$0.1	\$41.8	\$41.8	0.0%	
13	STH 26: Janesville to Watertown	\$429.7	\$0.0	\$429.7	\$429.7	0.0%	
13	USH 41: Brown County	\$969.9	\$0.4	\$970.3	\$970.3	0.0%	
13	USH 10: USH 10 & USH 10/STH 441	\$376.3	\$1.7	\$378.0	\$378.0	0.0%	
13	USH 18/151: Verona Road	\$262.7	\$0.4	\$263.1	\$263.1	0.0%	
13	STH 23: STH 67 to USH 41	\$178.7	\$1.0	\$179.7	\$179.7	0.0%	

Southeast Megaprojects Summary - All Costs in \$Millions												
	Initial estimate <sup>3</sup> (YOE)	Initial estimate year	Record of Decision (ROD) <sup>4</sup> Year	Pre-ROD costs	Last let fiscal year (initial schedule)	Last let fiscal year - Feb 2025 TPC	Last let fiscal year - Aug 2025 TPC	Schedule change introduced in this report	Anticipated mainline open to traffic (calendar year)	Current estimate - Aug 2025 (YOE)	Initial schedule comparison - can initial schedule be met? <sup>5</sup>	Would additional funding change no to yes? <sup>6</sup>
I 94: North - South Freeway	\$1,912.0	2007	2008	\$27.0	2015	2020	2020	no change	Memorial Day 2020	\$1,585.1	no	no
Zoo Interchange	\$1,717.8	2007	2012	\$26.1	2017	2023 <sup>7</sup>	2023 <sup>7</sup>	no change	November 2023	\$1,524.3	no	no
I 94 East-West Corridor <sup>8</sup>	\$1,762.1	2025	2024	\$54.7 <sup>9</sup>	2032	N/A	2032	N/A	December 2033	\$1,762.1	yes	

<sup>1</sup> A new approach to the La Crosse corridor was approved by the TPC in December of 2021. Major Highway Program costs associated with work prior to the new approach are \$7.1 million. Costs associated with work outside of the Major Highway Program prior to the new approach are \$1.8 million.

<sup>2</sup> This estimate is not available, we are including anticipated costs as they are identified.

<sup>3</sup> Total reported project costs for SE Megaprojects include pre-Record of Decision (ROD) costs

<sup>4</sup> SE Megaprojects do not follow the Majors enumeration process. Completion of ROD is the milestone that most resembles Majors enumeration.

<sup>5</sup> Indicates the department's opinion of whether the initial schedule will be met based on the budget assumptions on page ii of this report (under the Cost to Complete and Expenditure Schedule heading).

<sup>6</sup> Indicates the department's opinion of whether a project that cannot meet the initial schedule could do so with additional funding.

<sup>7</sup> The let in FY-23 is landscaping only and the project will be open to traffic before completion of that project.

<sup>8</sup> The I-94 East-West project was enumerated in July 2021 with no environmental study completed.

<sup>9</sup> The pre-ROD costs include \$22.7 million for the ROD that was rescinded in October 2017. This \$22.7M is not included in the Initial or Current YOE Estimate

## Major Projects Cost and Schedule Summary

Majors Projects Estimate Summary for Projects with Costs Scheduled in FY-26 & Beyond														
Project	Cost Summary - All Costs in \$Millions						Schedule Summary							
	Pre-enumeration costs	Initial TPC estimate (Enumeration year dollars)	TPC estimate - Aug 2025 (current year dollars)	Additional associated costs outside of Majors program <sup>1</sup>	Total cost estimate (TPC + outside Majors, current year dollars)	TPC Estimate - Aug 2025 (year of expenditure dollars)	Initial estimate (fiscal year)	Last let fiscal year (initial schedule)	Last let fiscal year (Feb 2025 TPC)	Last let fiscal year (Aug 2025 TPC)	Schedule change introduced in this report	Anticipated mainline open to traffic (calendar year)	Initial schedule comparison - can initial schedule be met? <sup>2</sup>	Would additional funding change no to yes? <sup>3</sup>
STH 15: STH 76 to New London	\$3.3	\$125.0	\$126.9	\$0.2	\$127.1	\$126.9	2011	2018	2024	2024	none	Fall 2024	No	No
I 39/90: USH 12 to Illinois	\$3.5	\$715.0	\$1,163.7	\$23.0	\$1,186.7	\$1,163.7	2011	2019	2020	2020	none	Fall 2021	No	No
I 41: STH 96 to Scheuring Rd	\$0.0	\$1,063.0	\$1,167.0	\$3.1	\$1,170.1	\$1,190.4	2022	2029	2029	2029	none	Fall 2029	Yes	
I 43: Silver Spring to STH 60	\$29.0 <sup>4</sup>	\$551.6	\$525.0	\$0.0	\$525.0	\$525.0	2020	2023	2024	2024	none	Summer 2025	Yes	
STH 50: IH 41 to 43rd Ave	\$3.9	\$93.0	\$117.1	\$15.4	\$132.5	\$117.1	2014	2023	2021	2021	none	Summer 2023 <sup>5</sup>	No	No
I 39/90/94: Bridges over Wisc River	\$1.5	\$141.2	\$160.0	\$0.0	\$160.0	\$160.1	2021	2024	2024	2024	none	Fall 2027	No	No
USH 51: I 39/90 to USH 12/18	\$8.8 <sup>6</sup>	\$174.1	\$208.6	\$0.5	\$209.1	\$212.9	2022	2029	2029	2029	none	Fall 2029	Yes	
USH 53: La Crosse Corridor	N/A <sup>7</sup>	N/A <sup>8</sup>	N/A <sup>8</sup>	N/A <sup>9</sup>	N/A <sup>8</sup>	N/A <sup>8</sup>	N/A <sup>8</sup>	N/A <sup>8</sup>	N/A <sup>8</sup>	N/A <sup>8</sup>	N/A <sup>8</sup>	N/A <sup>8</sup>	N/A <sup>8</sup>	
USH 51: WIS 30 to I 39/90/94	\$9.4	\$183.3	183.3	\$0.0	\$183.3	183.3	2025	2032	N/A	2032	N/A	2034	Yes	
Totals		\$3,651.6												

Majors Projects with Mainline Open to Traffic							
Project	Cost and Schedule Summary - All Costs in \$Millions						Mainline open to traffic (calendar year)
	Pre-enumeration costs <sup>7</sup>	Initial TPC estimate (Enumeration year dollars)	Initial estimate fiscal year	TPC estimate - Aug 2025 (current year dollars)	Additional associated costs outside of Majors program <sup>1</sup>	Total cost estimate (current TPC + outside Majors)	
USH 10: Marshfield to Stevens Point <sup>10</sup>		\$169.0	1998	\$249.4	\$1.3	\$250.7	August 2012
USH 10: Marshfield to Appleton <sup>11</sup>		\$125.0	1988	\$498.7	\$1.3	\$500.0	August 2012
USH 12: Lake Delton to Sauk City		\$50.0	1997	\$182.0	\$0.0	\$182.0	October 2017
USH 18: Prairie du Chien to STH 60		\$29.2	2003	\$41.8	\$0.0	\$41.8	May 2017
STH 26: Janesville to Watertown		\$187.0	2001	\$429.7	\$0.0	\$429.7	November 2015
USH 41: Brown County		\$205.0	2003	\$970.3	\$0.0	\$970.3	October 2016
USH 10: USH 10 and USH 10/STH 441	\$2.6	\$390.0	2011	\$378.0	\$0.0	\$378.0	November 2019
USH 18/151: Verona Road	\$25.2	\$150.0	2011	\$263.1	\$2.2	\$265.3	November 2019
STH 23: STH 67 to USH 41	\$0.0 <sup>12</sup>	\$39.5	1999	\$179.7	\$0.0	\$179.7	December 2022

### Footnotes

<sup>1</sup> Additional costs outside of program include costs not borne by the Major project but needed for the project. Costs are funded via the local program or State Highway Rehabilitation program.

<sup>2</sup> Indicates the department's opinion of whether the initial schedule will be met based on the budget assumptions on page ii of this report (under the Cost to Complete and Expenditure Schedule heading).

<sup>3</sup> Indicates the department's opinion of whether a project that cannot meet the initial schedule could do so with additional funding.

<sup>4</sup> I-43 project pre-enumeration costs include design, real estate and construction (Green Tree Road, ID 1228-16-01/71/73) encumbered in the State Highway Rehabilitation (SHR) program before enumeration.

<sup>5</sup> The STH 50 mainline open to traffic date was delayed by six months due to requests by local governments to add additional utility work after the project had been let. The project would have been completed on time had the additional work not been requested.

<sup>6</sup> The USH 51 project costs outside of the Majors program include design, real estate and construction (WIS 138, Hoel/Silverado and Roby roundabouts) encumbered in the State Highway Rehabilitation (SHR) and Safety program before the TPC approved the project for construction.

<sup>7</sup> The department may not be able to provide accurate pre-enumeration costs and/or initial completion year for projects enumerated before 2011 because enumeration estimates for these projects were based on limited design and scope detail. These projects were enumerated before a final environmental document was an enumeration requirement.

<sup>8</sup> The USH 53 La Crosse Corridor project does not have a complete environmental document; therefore, the scope and schedule of the project are yet to be determined.

<sup>9</sup> A new approach to the La Crosse corridor was approved by the TPC in December of 2021. Major Highway Program cost associated with work prior to the new approach was \$7.1 million. The ROD for the prior work was rescinded in July 2024. Costs associated with work outside of the Major Highway Program prior to the new approach was \$1.8 million.

<sup>10</sup> The USH 10 Marshfield - Stevens Point project was enumerated in 1989 as part of the USH 10 corridor from Appleton - Marshfield. The original design estimate for the Marshfield - Stevens Point segment shown herein is in 1998 dollars, as reported in the February 2005 TPC report.

<sup>11</sup> The February 2019 TPC report used the Marshfield to Stevens Point segment initial estimate of \$169M in (1998). The Legislative Audit Bureau provided a comparative summary from 1989 that included an initial estimate of \$125M (1988 dollars) for the USH 10 project from Appleton to Marshfield. The 1988 estimate did not result from a final Environmental Document. Projects enumerated after 2011 include estimates that result from completed Environmental Documents that provide critical design details that yield more accurate estimates.

<sup>12</sup> STH 23 was enumerated by 1999 Wisconsin Act 9 and was not recommended by either WisDOT or the Transportation Projects Commission and, as a result has no pre-enumeration costs.



Major Project Status Report August 2025									
Project: STH 15 STH 76 to NEW LONDON			Enumeration Year: 2011 Region: NE						
Project Description:	This project will reconstruct 11 miles of STH 15 from STH 76 to USH 45 near New London, in Outagamie County to provide additional capacity. The Village of Hortonville is bypassed to minimize conflicts between through and local traffic. Roundabouts at each end of the bypass will provide access to the village. Inadequate crossroad intersections will be improved.								
Current Status			PROJECT COST ESTIMATE INFORMATION						
Cost Category	Cost to Date (Millions)	Estimated Cost to Complete (Millions)	Current Estimate		Change Since Last Report				
			February 2025 (Millions)	August 2025 (Millions)	Scope (Millions)	Design & Quantity Refinements (Millions)	Inflation (Millions)	Percent	Reason for Change in Cost Estimate
Design	\$7.9	\$0.2	\$8.1	\$8.1	\$0.0	\$0.0	\$0.0	0.0%	
Real Estate	\$23.6	\$0.0	\$24.0	\$23.6	\$0.0	-\$0.4	\$0.0	-1.7%	Real estate acquisition complete.
Construction	\$94.3	\$0.9	\$100.8	\$95.2	\$0.0	-\$5.6	\$0.0	-5.6%	Construction costs lower than anticipated.
Totals	\$125.8	\$1.1	\$132.9	\$126.9	\$0.0	-\$6.0	\$0.0	-4.5%	

Cost to Complete Expenditure Schedule (Fiscal Year)												
Encumbered or Committed, not yet Expensed		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
\$1.0	Current Year \$	\$0.1	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
\$1.0	YOE \$	\$0.1	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).

Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.

The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is **\$126.9 million** (see Pages i-ii for budget and inflation assumptions).

## Major Project Status Report August 2025

**Project:** I 39/90 USH 12 to ILLINOIS

**Enumeration Year:** 2011 **Region:** SW

<b>Project Description:</b>	This project will reconstruct 45 miles of I 39/90 from USH 12/18 in Dane County to the Illinois state line in Rock County to provide additional capacity. The project expands the current four-lane divided highway to a six-lane divided highway, and reconstructs multiple interchanges. Bridge widening and use of permanent and temporary roadway to enable four lanes of traffic to operate safely on one side of the interstate, while the other is being reconstructed, will minimize user delay.
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Current Status			PROJECT COST ESTIMATE INFORMATION						
Cost Category	Cost to Date (Millions)	Estimated Cost to Complete (Millions)	Current Estimate*		Change Since Last Report				Reason for Change in Cost Estimate
			February 2025 (Millions)	August 2025 (Millions)	Scope (Millions)	Design & Quantity Refinements (Millions)	Inflation (Millions)	Percent	
Design	\$135.9	\$0.0	\$135.9	\$135.9	\$0.0	\$0.0	\$0.0	0.0%	
Real Estate	\$39.2	\$0.1	\$41.3	\$39.3	\$0.0	-\$2.0	\$0.0	-4.8%	Estimate reduced due to resolution of real estate litigation.
Construction <sup>1</sup>	\$986.3	\$2.2	\$988.5	\$988.5	\$0.0	\$0.0	\$0.0	0.0%	
<b>Totals</b>	\$1,161.4	\$2.3	\$1,165.7	\$1,163.7	\$0.0	-\$2.0	\$0.0	-0.2%	

Cost to Complete Expenditure Schedule (Fiscal Year)												
Encumbered or Committed, not yet Expensed		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
\$1.0	Current Year \$	\$1.3	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
\$1.0	YOE \$	\$1.3	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).

Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.

The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is **\$1,163.7 million** (see Pages i-ii for budget and inflation assumptions).

All construction packages have been let.

\* The I-39/90 project estimates and schedules include costs for the Beltline Interchange alternative identified in the completed Environmental Assessment (EA), which was approved by FHWA in May 2019.

<sup>1</sup> I-39/90 mainline open to traffic November 2021. USH 14 opened to traffic October 2022.

Major Project Status Report August 2025											
Project:		I 41 STH 96 to Scheuring Road					Enumeration Year:		2019	Region:	NE
Project Description:		This project will reconstruct 23 miles of I-41 from STH 96 in Appleton to CTH F in DePere in Outagamie and Brown Counties. Project will expand the number of through lanes into the median and will include work at 10 interchanges and 15 grade separation locations.									
Current Status			PROJECT COST ESTIMATE INFORMATION								
Cost Category	Cost to Date (Millions)	Estimated Cost to Complete (Millions)	Current Estimate		Change Since Last Report						
			February 2025 (Millions)	August 2025 (Millions)	Scope (Millions)	Design & Quantity Refinements (Millions)	Inflation (Millions)	Percent	Reason for Change in Cost Estimate		
Design <sup>1</sup>	\$72.5	\$29.0	\$101.5	\$101.5	\$0.0	\$0.0	\$0.0	0.0%			
Real Estate	\$16.5	\$31.5	\$48.0	\$48.0	\$0.0	\$0.0	\$0.0	0.0%			
Construction	\$61.6	\$955.9	\$1,017.5	\$1,017.5	\$0.0	\$0.0	\$0.0	0.0%			
Totals	\$150.6	\$1,016.4	\$1,167.0	\$1,167.0	\$0.0	\$0.0	\$0.0	0.0%			

Cost to Complete Expenditure Schedule (Fiscal Year)												
Encumbered or Committed, not yet Expensed		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
\$238.6	Current Year \$	\$243.7	\$328.3	\$129.2	\$66.6	\$10.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
\$238.6	YOE \$	\$243.7	\$337.3	\$136.6	\$72.4	\$11.2	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).

Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.

The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is **\$1,190.4 million** (see Pages i-ii for budget and inflation assumptions).

<sup>1</sup> The environmental document (EA/FONSI) was completed on 11/18/2021. Costs of the environmental document are included in Design.

## Major Project Status Report August 2025

**Project:** I 43 Silver Spring Drive to STH 60

**Enumeration Year:** 2019 **Region:** SE

**Project Description:**

This project will reconstruct 14 miles of I-43 in Milwaukee and Ozaukee Counties, from Silver Spring Dr in Glendale to STH 60 in Grafton. Additional capacity will be provided by expanding the roadway from four lanes to six lanes. Five existing interchanges will be reconstructed, and one new interchange will be added at Highland Road in Mequon. The Union Pacific Railroad bridge over I-43 will be replaced. Four lanes of traffic will be provided during construction to minimize user delay.

Current Status			PROJECT COST ESTIMATE INFORMATION						
Cost Category	Cost to Date (Millions)	Estimated Cost to Complete (Millions)	Current Estimate		Change Since Last Report				Reason for Change in Cost Estimate
			February 2025 (Millions)	August 2025 (Millions)	Scope (Millions)	Design & Quantity Refinements (Millions)	Inflation (Millions)	Percent	
Design <sup>1</sup>	\$23.7	\$0.0	\$23.7	\$23.7	\$0.0	\$0.0	\$0.0	0.0%	
Real Estate	\$14.1	\$1.5	\$15.6	\$15.6	\$0.0	\$0.0	\$0.0	0.0%	
Construction	\$446.7	\$39.0	\$485.7	\$485.7	\$0.0	\$0.0	\$0.0	0.0%	
<b>Totals</b>	\$484.5	\$40.5	\$525.0	\$525.0	\$0.0	\$0.0	\$0.0	0.0%	

Cost to Complete Expenditure Schedule (Fiscal Year)												
Encumbered or Committed, not yet Expensed		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
\$30.4	Current Year \$	\$10.1	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
\$30.4	YOE \$	\$10.1	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).

Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.

The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is **\$525.0 million** (see Pages i-ii for budget and inflation assumptions).

<sup>1</sup> The environmental document (FEIS/ROD) was completed on 11/25/2014. The re-evaluation of the FEIS/ROD was approved by FHWA on 4/22/2020. Costs of the re-evaluation are included in Design.

Major Project Status Report August 2025									
Project: STH 50 I 41 to 43rd Avenue			Approval Year: 2014 Region: SE						
Project Description:	This project reconstructs an existing 4.4-mile corridor of urban roadway in Kenosha county. West of 57 <sup>th</sup> Avenue the corridor will be widened from 4 to 6 lanes. East of 57 <sup>th</sup> Avenue to the easterly project limit the roadway will be reconstructed as a 4-lane facility. Additional capacity will be provided at all intersections, including a jug-handle design at the STH 50/STH 31 intersection to accommodate heavy through and turning traffic. Access management techniques such as restricted median openings, closing of driveways, and using existing local roads will be implemented to improve overall access and service.								
Current Status			PROJECT COST ESTIMATE INFORMATION						
Cost Category	Cost to Date (Millions)	Estimated Cost to Complete (Millions)	Current Estimate		Change Since Last Report				
			February 2025 (Millions)	August 2025 (Millions)	Scope (Millions)	Design & Quantity Refinements (Millions)	Inflation (Millions)	Percent	Reason for Change in Cost Estimate
Design	\$0.3	\$0.0	\$0.3	\$0.3	\$0.0	\$0.0	\$0.0	0.0%	
Real Estate	\$14.4	\$0.8	\$15.2	\$15.2	\$0.0	\$0.0	\$0.0	0.0%	
Construction	\$97.1	\$4.5	\$101.6	\$101.6	\$0.0	\$0.0	\$0.0	0.0%	
Totals	\$111.8	\$5.3	\$117.1	\$117.1	\$0.0	\$0.0	\$0.0	0.0%	

Cost to Complete Expenditure Schedule (Fiscal Year)												
Encumbered or Committed, not yet Expensed		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
\$1.1	Current Year \$	\$4.2	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
\$1.1	YOE \$	\$4.2	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).

Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.

All construction packages have been let.

The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is **\$117.1 million** (see Pages i-ii for budget and inflation assumptions).

Major Project Status Report August 2025										
Project:		I 39/90/94      Bridges over Wisconsin River				Approval Year:		2020	Region:	SW
Project Description:	This project replaces the existing I 39/90/94 bridges over the Wisconsin River with new structures that will accommodate construction staging, future maintenance work and future traffic needs. The new bridges will have three 12-foot lanes in each direction and wide shoulders after construction. Realignment of northbound I 39/90/94 to match the new northbound structure requires reconstruction of the County U and County V bridges.									
Current Status			PROJECT COST ESTIMATE INFORMATION							
Cost Category	Cost to Date (Millions)	Estimated Cost to Complete (Millions)	Current Estimate		Change Since Last Report					
			February 2025 (Millions)	August 2025 (Millions)	Scope (Millions)	Design & Quantity Refinements (Millions)	Inflation (Millions)	Percent		Reason for Change in Cost Estimate
Design	\$5.9	\$0.0	\$5.9	\$5.9	\$0.0	\$0.0	\$0.0	0.0%		
Real Estate	\$0.5	\$0.2	\$0.7	\$0.7	\$0.0	\$0.0	\$0.0	0.0%		
Construction	\$54.6	\$98.8	\$153.4	\$153.4	\$0.0	\$0.0	\$0.0	0.0%		
Totals	\$61.0	\$99.0	\$160.0	\$160.0	\$0.0	\$0.0	\$0.0	0.0%		

Cost to Complete Expenditure Schedule (Fiscal Year)												
Encumbered or Committed, not yet Expensed		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
\$93.5	Current Year \$	\$4.0	\$0.8	\$0.7	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
\$93.5	YOE \$	\$4.0	\$0.8	\$0.7	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).

Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.

The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is **\$160.0 million** (see Pages i-ii for budget and inflation assumptions).

In September 2022, this project was awarded a federal INFRA grant for \$80 million.

Major Project Status Report August 2025											
Project:		USH 51 I 39/90 to USH 12/18 (Stoughton to McFarland)					Approval Year:		2020	Region:	SW
Project Description:		This project reconstructs USH 51 from I 39/90 to USH 12/18 in Dane County. The majority of the project is a replace-in-kind with safety improvements at intersections. Safety improvements in the corridor include the addition of left and right turn lanes at lower volume intersections and roundabouts at several higher volume intersections. There is a 1.4-mile section of USH 51 on the west side of Stoughton that will be expanded to 4-lanes.									
Current Status			PROJECT COST ESTIMATE INFORMATION								
Cost Category	Cost to Date (Millions)	Estimated Cost to Complete (Millions)	Current Estimate		Change Since Last Report						
			February 2025 (Millions)	August 2025 (Millions)	Scope (Millions)	Design & Quantity Refinements (Millions)	Inflation (Millions)	Percent	Reason for Change in Cost Estimate		
Design	\$10.6	\$4.5	\$15.1	\$15.1	\$0.0	\$0.0	\$0.0	0.0%			
Real Estate	\$2.5	\$9.4	\$11.9	\$11.9	\$0.0	\$0.0	\$0.0	0.0%			
Construction	\$14.1	\$167.5	\$181.6	\$181.6	\$0.0	\$0.0	\$0.0	0.0%			
Totals	\$27.2	\$181.4	\$208.6	\$208.6	\$0.0	\$0.0	\$0.0	0.0%			

Cost to Complete Expenditure Schedule (Fiscal Year)												
Encumbered or Committed, not yet Expensed		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
\$21.9	Current Year \$	\$72.9	\$42.3	\$24.6	\$19.7	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
\$21.9	YOE \$	\$72.9	\$43.5	\$26.0	\$21.4	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).  
 Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.  
 The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is **\$212.9 million** (see Pages i-ii for budget and inflation assumptions).

Major Project Status Report August 2025									
Project: USH 53 LA CROSSE CORRIDOR			Enumeration Year: 1997 Region: SW						
Project Description <sup>1</sup> :	At the December 15, 2021 TPC meeting, the Commission approved WisDOT’s request to continue using the existing enumeration of the La Crosse Corridor to pursue a new approach for alternatives that maintain a state of good repair on the major north-south routes in the corridor, while also addressing safety, bike and pedestrian, and congestion issues.								
Current Status			PROJECT COST ESTIMATE INFORMATION						
Cost Category	Cost to Date <sup>2</sup> (Millions)	Estimated Cost to Complete (Millions)	Current Estimate		Change Since Last Report				Reason for Change in Cost Estimate
			February 2025 (Millions)	August 2025 (Millions)	Scope (Millions)	Design & Quantity Refinements (Millions)	Inflation (Millions)	Percent	
Design <sup>3</sup>	\$3.3	\$2.3	\$5.2	\$5.6	\$0.4	\$0.0	\$0.0	7.7%	The TPC approved WisDOT's request to study new alternatives. Therefore, no project estimate exists at this time.  Costs supplied in the current estimate categories represent only known costs at this time and are not intended to reflect the anticipated total cost for that category.  These costs will be populated with the official estimates once a preferred alternative has been established and a cost estimate has been completed.
Real Estate	\$0.0	TBD <sup>4</sup>	TBD <sup>4</sup>	TBD <sup>4</sup>	\$0.0	\$0.0	\$0.0	TBD <sup>4</sup>	
Construction	\$0.0	TBD <sup>4</sup>	TBD <sup>4</sup>	TBD <sup>4</sup>	\$0.0	\$0.0	\$0.0	TBD <sup>4</sup>	
Totals	\$3.3	\$2.3	\$5.2	\$5.6	\$0.4	\$0.0	\$0.0	7.7%	

Cost to Complete Expenditure Schedule (Fiscal Year)												
Encumbered or Committed, not yet Expensed		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
\$2.3	Current Year \$	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>
\$2.3	YOE \$	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>	TBD <sup>2</sup>

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).

Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.

The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is yet to be determined.

<sup>1</sup> The USH 53, La Crosse Corridor project was enumerated in 1997, and at that time there was a preferred alternative and an approved Environmental Impact Statement (EIS).

<sup>2</sup> A new approach to the La Crosse corridor was approved by the TPC in December of 2021. Major Highway Program costs associated with work prior to the new approach was \$7.1 million. The ROD for the prior work was rescinded in July 2024.



Major Project Status Report August 2025											
Project:		USH 51      WIS 30 to I 39/90/94 (Stoughton Road North)					Approval Year:		2024	Region:	SW
Project Description:		High Cost Major project approved for construction at December 2024 TPC meeting.									
		This project reconstructs approximately 5.5 miles between WIS 30 to I 39/90/94 in Dane County. The project will reconstruct the WIS 30 interchange and improves 11 traditional intersections, including the US 151 (East Washington Ave.) intersection.									
Current Status			PROJECT COST ESTIMATE INFORMATION								
Cost Category	Cost to Date (Millions)	Estimated Cost to Complete (Millions)	Current Estimate		Change Since Last Report						
			February 2025 (Millions)	August 2025 (Millions)	Scope (Millions)	Design & Quantity Refinements (Millions)	Inflation (Millions)	Percent	Reason for Change in Cost Estimate		
Design	\$0.0	\$13.3	N/A	\$13.3	\$0.0	\$0.0	\$0.0	N/A			
Real Estate	\$0.0	\$10.8	N/A	\$10.8	\$0.0	\$0.0	\$0.0	N/A			
Construction	\$0.0	\$159.2	N/A	\$159.2	\$0.0	\$0.0	\$0.0	N/A			
Totals	\$0.0	\$183.3		\$183.3	\$0.0	\$0.0	\$0.0				

Cost to Complete Expenditure Schedule (Fiscal Year)												
Encumbered or Committed, not yet Expensed		2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
\$0.0	Current Year \$	\$5.4	\$5.4	\$4.8	\$6.7	\$67.7	\$52.9	\$38.7	\$0.9	\$0.8	\$0.0	\$0.0
\$0.0	YOE \$	\$5.4	\$5.5	\$5.1	\$7.3	\$75.8	\$61.1	\$46.2	\$1.1	\$1.0	\$0.0	\$0.0

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).

Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.

The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is **\$208.5 million** (see Pages i-ii for budget and inflation assumptions).

# Southeast Megaproject Status Report

## August 2025

Project:			I 94 North-South Freeway Project				Enumeration Year:		2008	Region:	SE
Project Description:			This Southeast Freeways Megaproject reconstructs and expands 35 miles of I 94 in Kenosha, Racine, and Milwaukee Counties from 6 to 8 lanes, reconstructs 19 interchanges including the Mitchell Interchange (system interchange), and reconstructs as all frontage roads along the freeway in Kenosha and Racine Counties.								
Current Status			PROJECT COST ESTIMATE INFORMATION								
Cost Category	Cost to Date (Millions)	Estimated Cost to Complete (Millions)	Current Estimate		Change Since Last Report						
			February 2025 (Millions)	August 2025 (Millions)	Scope (Millions)	Design & Quantity Refinements (Millions)	Inflation (Millions)	Percent	Reason for Change in Cost Estimate		
Design	\$137.1	\$0.0	\$137.1	\$137.1	\$0.0	\$0.0	\$0.0	0.0%			
Real Estate	\$67.2	\$0.0	\$67.2	\$67.2	\$0.0	\$0.0	\$0.0	0.0%			
Construction <sup>1</sup>	\$1,370.7	\$10.1	\$1,380.8	\$1,380.8	\$0.0	\$0.0	\$0.0	0.0%			
Totals	\$1,575.0	\$10.1	\$1,585.1	\$1,585.1	\$0.0	\$0.0	\$0.0	0.0%			

<b>Cost to Complete Expenditure Schedule (Fiscal Year)</b>												
<b>Encumbered or Committed, not yet Expensed</b>		<b>2026<sup>2</sup></b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>2030</b>	<b>2031</b>	<b>2032</b>	<b>2033</b>	<b>2034</b>	<b>2035</b>	<b>2036</b>
\$1.1	Current Year \$	\$9.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
\$1.1	YOE \$	\$9.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).

Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.

The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is **\$1,585.1 million** (see Pages i-ii for budget and inflation assumptions).

<sup>1</sup> I-94 mainline was opened to traffic May 2020. The WIS 20 Crossroads project (Racine County) was opened to traffic in November 2020.

<sup>2</sup> There are no remaining lets for this project. Remaining funds are for potential unprogrammed costs.

# Southeast Megaproject Status Report

## August 2025

**Project:** Zoo Interchange Project **Enumeration Year:** 2012 **Region:** SE

**Project Description:** This Southeast Freeways Megaproject reconstructs nine miles of interstate highway including the Zoo Interchange as well as several arterial roads adjacent to the core interchange and approximately two miles of auxiliary lanes leading upto the core interchange. The project will replace all left hand system ramps with right hand ramps, extend on and off ramp merge distances and make several other safety improvements. Freeway expansion is included at several locations including expansion from 6 to 8 lanes along I 894/USH 45 and expansion of several system ramps.

Current Status			PROJECT COST ESTIMATE INFORMATION						
Cost Category	Cost to Date (Millions)	Estimated Cost to Complete (Millions)	Current Estimate		Change Since Last Report				Reason for Change in Cost Estimate
			February 2025 (Millions)	August 2025 (Millions)	Scope (Millions)	Design & Quantity Refinements (Millions)	Inflation (Millions)	Percent	
Design	\$138.6	\$0.7	\$139.3	\$139.3	\$0.0	\$0.0	\$0.0	0.0%	
Real Estate	\$95.0	\$0.2	\$95.2	\$95.2	\$0.0	\$0.0	\$0.0	0.0%	
Construction	\$1,279.2	\$10.6	\$1,295.8	\$1,289.8	\$0.0	-\$6.0	\$0.0	-0.5%	Cost refinements due to project closeout procedure.
<b>Totals</b>	<b>\$1,512.8</b>	<b>\$11.5</b>	<b>\$1,530.3</b>	<b>\$1,524.3</b>	<b>\$0.0</b>	<b>-\$6.0</b>	<b>\$0.0</b>	<b>-0.4%</b>	

Cost to Complete Expenditure Schedule (Fiscal Year)												
Encumbered or Committed, not yet Expensed		2026 <sup>1</sup>	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036
\$8.0	Current Year \$	\$3.5	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
\$8.0	YOE \$	\$3.5	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).

Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.

The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is **\$1,524.3 million** (see Pages i and ii for budget and inflation assumptions).

<sup>1</sup> There are no remaining lets for this project. Remaining funds are for potential unprogrammed costs.

# Southeast Megaproject Status Report

## August 2025

<b>Project:</b>	I 94 East-West Freeway Project					<b>Enumeration Year:</b>	2021	<b>Region:</b>	SE
<b>Project Description:</b>	Reconstruction and Modernization of I-94 from 70th Street to 16th Street in the City of Milwaukee, Milwaukee County.								
<b>Current Status</b>			<b>PROJECT COST ESTIMATE INFORMATION</b>						
<b>Cost Category</b>	<b>Cost to Date</b> (Millions)	<b>Estimated Cost to Complete</b> (Millions)	<b>Current Estimate</b>		<b>Change Since Last Report</b>				<b>Reason for Change in Cost Estimate</b>
			<b>February 2025</b> (Millions)	<b>August 2025</b> (Millions)	<b>Scope</b> (Millions)	<b>Design &amp; Quantity Refinements</b> (Millions)	<b>Inflation</b> (Millions)	<b>Percent</b>	
<b>Design<sup>1</sup></b>	\$42.2	\$49.6	\$32.2	\$91.8	\$0.0	\$59.6	\$0.0	N/A	This project has progressed from preliminary design to final design activities.
<b>Real Estate</b>	\$19.8	\$64.7	TBD	\$84.5	\$0.0	\$84.5	\$0.0	N/A	An updated CSRA was completed in February 2025 and resulting estimates by cost category are used as the basis for this TPC Report. Changes to anticipated project costs due to utility negotiation impacts have been incorporated into the figures shown here.
<b>Construction</b>	\$1.8	\$1,472.4	TBD	\$1,474.2	\$0.0	\$1,474.2	\$0.0	N/A	
<b>Totals</b>	\$63.8	\$1,586.7	TBD	\$1,650.5	\$0.0	\$1,618.3	\$0.0		

<b>Cost to Complete Expenditure Schedule (Fiscal Year)</b>												
<b>Encumbered or Committed, not yet Expensed</b>		<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>2029</b>	<b>2030</b>	<b>2031</b>	<b>2032</b>	<b>2033</b>	<b>2034</b>	<b>2035</b>	<b>2036</b>
\$57.7	Current Year \$	\$449.8	\$74.8	\$411.6	\$58.5	\$308.2	\$20.4	\$186.6	\$13.9	\$5.2	\$0.0	\$0.0
\$57.7	YOE \$	\$449.8	\$76.8	\$435.3	\$63.6	\$345.1	\$23.6	\$222.7	\$17.1	\$6.6	\$0.0	\$0.0

Current Year Dollar Costs (Current Year \$) represent a schedule of estimated future costs listed at current market prices (see Page ii for budget assumption).

Year of Expenditure Costs (YOE \$) represent current year costs inflated to a projected year of expenditure cost.

The Year of Expenditure (YOE) Total Cost Estimate (inflated) for this project is **\$1,762.1 million** (see Pages i-ii for budget and inflation assumptions).

<sup>1</sup> The Design cost in the the Febraury 2025 report are for preliminary design only.

**Majors Projects with Mainline Open to Traffic Status Report  
August 2025**

Projects are included in this section as all work is complete and the corridor is open to traffic. However, charges are still being incurred either through project closeout, litigation or internal audits. These projects will continue to be included in this report until there have been no charges for 18 months. Once a project has met these criteria, it will be reported one final time. The report cover letter will include a notice that the project will not be included in future reports. This extended reporting duration after project completion ensures all project costs are reported.

			Current Status		Project Cost Estimate Information									Remaining Items to be Completed
					Current Cost Category Totals			Current Estimate		Change Since Last Report				
Project	Enumeration Year (Calendar Year)	Mainline Opened to Traffic	Cost to Date (Millions)	Estimated Cost to Complete (Millions)	Design (Millions)	Real Estate (Millions)	Construction (Millions)	February 2025 (Millions)	August 2025 (Millions)	Design (Millions)	Real Estate (Millions)	Construction (Millions)	Percent	
USH 10, Marshfield to Stevens Point <sup>1</sup>	1989	August 2012	\$249.4	\$0.0	\$14.1	\$25.3	\$210.0	\$249.4	\$249.4	\$0.0	\$0.0	\$0.0	0.0%	See note <sup>3</sup>
USH 10, Marshfield to Appleton <sup>2</sup>	1989	August 2012	\$498.7	\$0.0	\$31.8	\$55.7	\$411.2	\$498.7	\$498.7	\$0.0	\$0.0	\$0.0	0.0%	See note <sup>3</sup>
USH 12, Lake Delton to Sauk City	1997	October 2017	\$181.8	\$0.2	\$13.9	\$41.2	\$126.7	\$182.0	\$182.0	\$0.0	\$0.0	\$0.0	0.0%	See note <sup>3</sup>
USH 18, Prairie du Chien to STH 60	2003	May 2017	\$41.7	\$0.1	\$5.1	\$7.1	\$29.5	\$41.8	\$41.8	\$0.0	\$0.0	\$0.0	0.0%	See note <sup>3</sup>
STH 26, Janesville to Watertown	2001	November 2015	\$429.7	\$0.0	\$28.5	\$73.3	\$327.9	\$429.7	\$429.7	\$0.0	\$0.0	\$0.0	0.0%	See note <sup>4</sup>
USH 41, Brown County	2003	October 2016	\$969.9	\$0.4	\$137.9	\$52.5	\$779.5	\$970.3	\$970.3	\$0.0	\$0.0	\$0.0	0.0%	See note <sup>3</sup>
USH 10: USH 10 and USH 10/STH 441	2011	November 2019	\$376.3	\$1.7	\$48.9	\$20.2	\$307.2	\$378.0	\$378.0	\$0.0	\$0.0	\$0.0	0.0%	
USH 18/151: Verona Road	2011	November 2019	\$262.7	\$0.4	\$25.3	\$26.7	\$210.7	\$263.1	\$263.1	\$0.0	\$0.0	\$0.0	0.0%	
STH 23: STH 67 to USH 41	1999	December 2022	\$178.7	\$1.0	\$15.8	\$37.2	\$125.7	\$179.7	\$179.7	\$0.0	\$0.0	\$0.0	0.0%	
		Totals			\$321.3	\$339.2	\$2,528.4	\$3,192.7	\$3,192.7	\$0.0	\$0.0	\$0.0	0.0%	

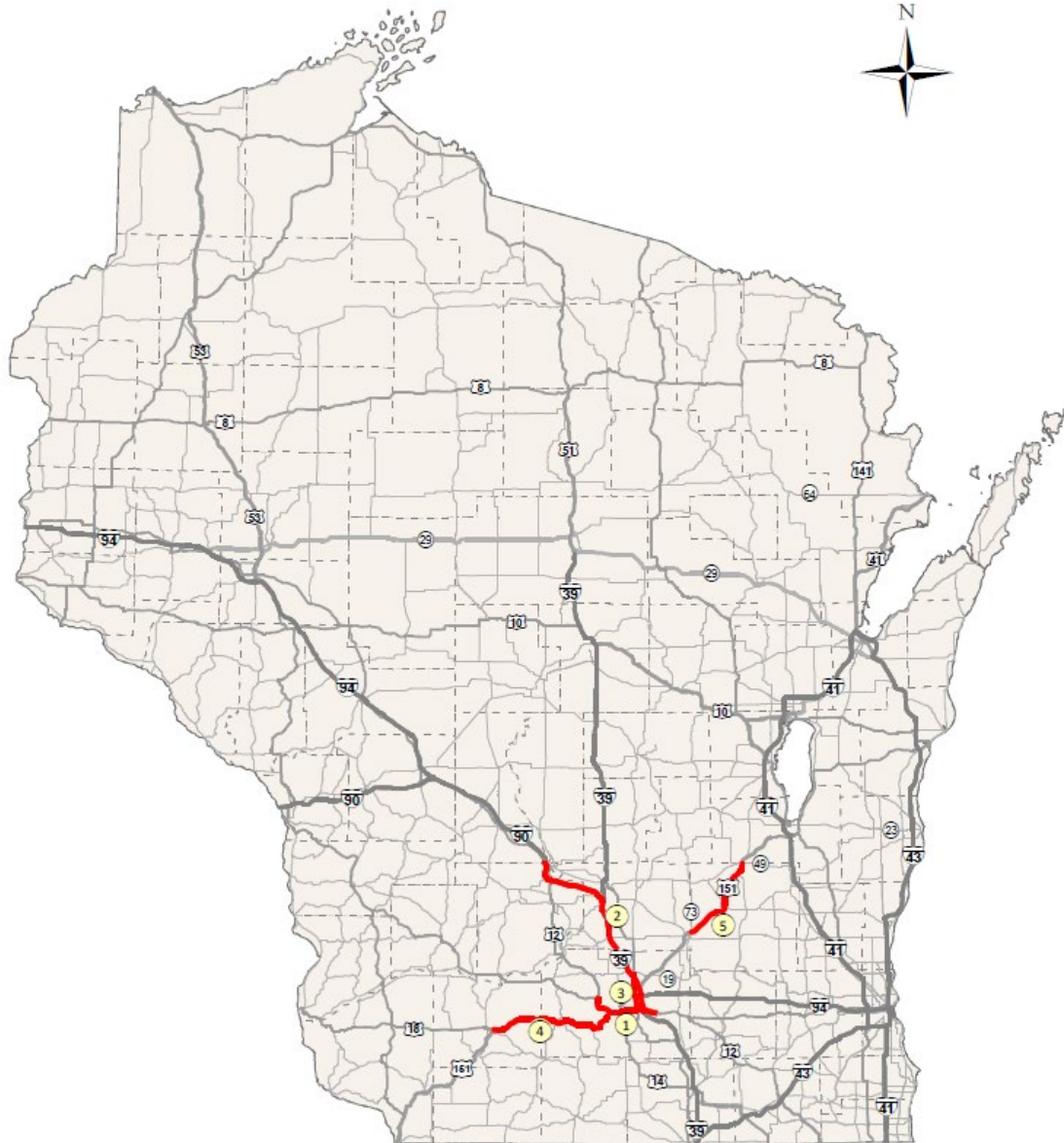
<sup>1</sup> The Marshfield to Stevens Point segment of the project has been reported in the TPC Report since the first report in February 2005; however, it does not coincide with a statutory enumeration. To be consistent with past report, the Marshfield to Stevens Point project will remain in the report to allow tracking of the projects costs of this segment.

<sup>2</sup> The Marshfield to Appleton segment was introduced into the the TPC report in February 2019 to show reported costs on the statutorily enumerated USH 10 project.

<sup>3</sup> The project is closed to new charges. Financial closeout activities are underway and the project will be removed from the reporting list once closure is complete.

<sup>4</sup> The remaining costs are to reimburse utility companies for providing materials that satisfied "Buy America" requirements.

# **Major Highway Study Projects and Southeast Freeway Mega Study Projects**



<b>Major Highway Study Projects</b>				
<b>Number Key to Map</b>	<b>Hwy</b>	<b>Termini</b>	<b>Status</b>	<b>Page</b>
1	US 12	US 14 to County N (Madison Beltline)	In Progress	16
2	I-39/90	US 12 (Madison) to US 12 (Wis Dells)	In Progress	17
3	US 51	US 12 to WIS 19 (Stoughton Road)	In Progress	18
4	US 18/151	County PD (Madison) to US 18 (Dodgeville)	In Progress	19
5	US 151	STH 73 (Columbus) to STH 49 (Waupun)	In Progress	20

# General Information

This report provides information regarding the Major Highway and Southeast Freeway Mega Study Projects. The status report for each project includes a project location map, as well as general information such as:

- Project length
- Existing AADT
- Need for study
- Possible concept
- Study status

Also provided is a Cost Status Table that lists cost information related to the environmental studies. The Cost Status Table provides estimates of Total Study Cost and Cost to Complete, as well as Cost to Date information. A sample cost table and definition of terms are as follows:

Estimated Cost to Date: is the dollar amount expended on the study to date (as of 06/30/2025). This information was obtained through the department's financial systems.

Cost to Complete: an estimate of cost required to complete the study at Fiscal Year 2026 prices (through the Record of Decision (ROD) or Finding of No Significant Impact (FONSI)).

Total Study Cost Estimate: an estimate of the total cost required to conduct the environmental study through the ROD or FONSI.

Please note that it is often difficult to predict how much work (cost) or how long it will take to conduct environmental studies. The sensitive environmental, social, economic, and political issues associated with most mega and major studies involve unique circumstances that must be addressed through an evolving study process. These unique project characteristics make it difficult to develop study cost estimates with pinpoint precision.

Study Project Cost Status Table August 2025							
Project: <b>Sample Study Project</b>							
Region:							
Cost Information (Millions)						Percent Change	Reason for Change
Cost Category	Cost to Date	Estimated Cost to Complete	Total Study Cost Estimate (Feb 2025)	Total Study Cost Estimate (Aug 2025)	Change in Total Cost Estimate		
Environmental Study	1.0	2.0	3.0	3.0	0.0		

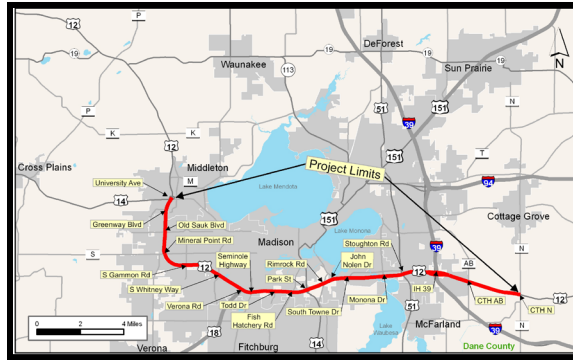
Cost to Date is the amount expended on the project at the time of this report.

Estimated Cost to Complete is the difference between Total Study Cost Estimate and Cost to Date.

Total Study Cost Estimate is the estimated total cost required to conduct the environmental study through ROD or FONSI.

Difference between Total Study Cost Estimate of this report and that of the previous report.

## US 12, US 14 to County N (Madison Beltline) In Progress

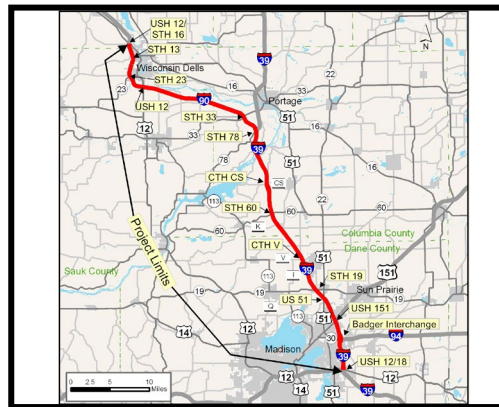


Study Project Cost Status Table – August 2025							
Project: US 12, US 14 to County N (Madison Beltline)							
Region: SW							
Cost Information (Millions)							
Cost Category	Cost to Date	Estimated Cost to Complete	Total Study Cost Estimate (Feb 2025)	Total Study Cost Estimate (Aug 2025)	Change in Total Cost Estimate	Percent Change	Reason for Change
Environmental Study	\$13.5	\$9.0	\$22.5	\$22.5	\$0.0	0.0%	

Length:	18.7 miles in Dane County
Existing AADT:	30,800 – 146,500 vehicles per day
Need for study:	Address ways to increase capacity for existing and future traffic demand. Improve safety issues to reduce crash rates significantly greater than statewide average.
Possible concept:	Will begin by examining Madison metro area and looking for alternatives to improve the whole corridor from severe congestion. Anticipate auto, freight, transit, bike and pedestrian needs throughout corridor.
Study status:	WisDOT, in coordination with FHWA, is advancing the Planning and Environment Linkages (PEL) phase to further develop and refine strategies for potential future improvement concepts that could satisfy study goals and objectives of this corridor. The study team identified a Preferred Strategy Package for the corridor and potential future NEPA staging sections. WisDOT anticipates holding a public involvement meeting in Summer 2025 and completing the PEL phase in the Fall 2025. Following completion of the PEL phase, WisDOT could begin the NEPA phase of the study for sections of the corridor. The earliest NEPA is anticipated to begin is the mid-to-late 2020's.



**I-39/90, US 12 (Madison) to US 12 (Wisconsin Dells)**  
In Progress



**Study Project Cost Status Table – August 2025**

Project: I-39/90, US 12 (Madison) to US 12 (Wisconsin Dells)							
Region: SW							
Cost Information (Millions)							
Cost Category	Cost to Date	Estimated Cost to Complete	Total Study Cost Estimate (Feb 2025)	Total Study Cost Estimate (Aug 2025)	Change in Total Cost Estimate	Percent Change	Reason for Change
Environmental Study	\$35.2	\$9.7	\$44.9	\$44.9	\$0.0	0.0%	

Length: 67 miles in Dane/Columbia/Sauk Counties

Existing AADT: 37,800 – 90,000 vehicles per day

Need for study: The corridor is an important route for recreational travelers and for moving freight, both within the state and to destinations outside of Wisconsin. If no improvements are made, the majority of the corridor will have significant problems from reductions in travel speeds and recurring breakdowns in traffic flow. There have been flooding occurrences on I-90/94 and I-39 that have significantly affected the operations of this important corridor. Need to find ways to ensure the corridor remains safe and effective as it has national, state, and regional importance.

Possible concept: Find ways to increase capacity for existing and future traffic demands and improve safety to reduce crash rates significantly greater than the statewide average. Look for interchange improvements as well as expansion along corridor.

Study status: The final Environmental Impact Statement/Record of Decision was signed, and the project was enumerated into the 2025-2027 biennial budget. I-39/90/94 is being shown as a study for the last time. It will appear as a project in future TPC reports.

## US 51, US 12 to WIS 19 (Stoughton Road) In Progress



Study Project Cost Status Table – August 2025							
Project: US 51, US 12 to WIS 19 (Stoughton Road)							
Region: SW							
Cost Information (Millions)							
Cost Category	Cost to Date	Estimated Cost to Complete	Total Study Cost Estimate (Feb 2025)	Total Study Cost Estimate (Aug 2025)	Change in Total Cost Estimate	Percent Change	Reason for Change
Environmental Study	\$14.8	\$3.5	\$18.3	\$18.3	\$0	0.0%	

Length: 11 miles in Dane County

Existing AADT: 19,100 – 49,600 vehicles per day

Need for study: The corridor provides access to major employment and residential areas and serves outlying communities. Increased traffic volumes have caused safety and capacity issues along with increased crash problems that are significantly greater than the statewide average.

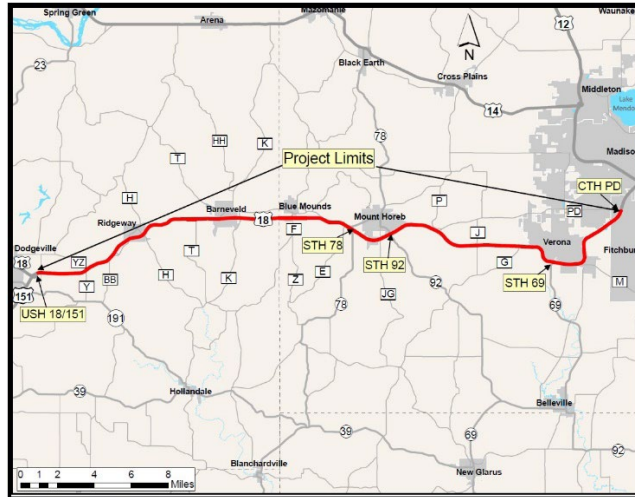
Possible concept: Look at intersection/interchange upgrades and capacity issues. Find ways to ensure US 51 remains a safe and effective corridor.

Study status: Environmental analysis will be completed in two sections, a South section (Voges Road - WIS 30) and a North section (WIS 30 – I39/90/94). Both sections will complete NEPA documents to provide a comprehensive analysis and documentation of potential impacts for a range of alternatives that address needs for these sections of the corridor.

US 51 North: The Environmental Assessment (EA) was signed by FHWA and the project was approved by the Transportation Projects Commission (TPC) in December 2024. A public hearing was held in March 2025 and the study team is anticipating a FONSI in Summer/Fall 2025. Final design to begin in Fall 2025 and earliest construction in late 2020's.

US 51 South: The study team is in the process of finalizing intersection concepts throughout the corridor in preparation for a July 2025 public involvement meeting. The EA is anticipated to be signed by FHWA in Fall 2026.

**US 18/151, County PD (Madison) to US 18 Interchange (Dodgeville)**  
In Progress



Study Project Cost Status Table – August 2025							
	Project: US 18/151, County PD (Madison) to US 18 Interchange (Dodgeville)						
	Region: SW						
Cost Information (Millions)							
Cost Category	Cost to Date	Estimated Cost to Complete	Total Study Cost Estimate (Feb 2025)	Total Study Cost Estimate (Aug 2025)	Change in Total Cost Estimate	Percent Change	Reason for Change
Environmental Study	\$0.4	\$17.4	\$17.8	\$17.8	\$0.0	0.0%	

Length: 35 miles in Dane and Iowa Counties

Existing AADT: 15,000 – 42,000 vehicles per day

Need for study: The US 18/151 corridor between Madison and Dodgeville is a crucial freight and commuter corridor that is in need of safety and operational improvements. Safety performance has been poor across the corridor, with a history of severe crashes in the expressway portion between Verona and Dodgeville. If no improvements are made, significant congestion is anticipated in the Madison to Verona section due to experienced and expected peak period traffic volume growth.

Possible concept: Expansion of the Verona Bypass area to improve safety and reduce congestion. Freeway conversion from Verona to Dodgeville to improve safety.

Study status: Existing conditions review and traffic work (counts, existing conditions modeling, forecasting) are in progress. Target stakeholder group meetings are planned for Summer 2025 and public involvement meetings in Dodgeville and Verona are anticipated in August or September 2025. Environmental analysis is anticipated to be completed in Fall 2028.

**US 151, STH 73 (Columbus) to STH 49 (Waupun)**  
In Progress



Study Project Cost Status Table – August 2025							
Project: US 151, STH 73 (Columbus) to STH 49 (Waupun)							
Region: SW							
Cost Information (Millions)							
Cost Category	Cost to Date	Estimated Cost to Complete	Total Study Cost Estimate (Feb 2025)	Total Study Cost Estimate (Aug 2025)	Change in Total Cost Estimate	Percent Change	Reason for Change
Environmental Study	\$0.1	\$10.5	\$10.6	\$10.6	\$0.0	0.0%	

Length: 26 miles in Dodge County

Existing AADT: 18,000 – 24,000 vehicles per day

Need for study: The US 151 corridor in Dodge County connects I-41 to I-39/90/94, linking the regional economies of Madison, the Fox Valley, and Green Bay. This expressway corridor experiences crash rates significantly above the statewide average and has a history of fatal crashes, especially at at-grade intersections. US 151 in Dodge County is important for regional freight, and is designated as a Backbone, Oversize Overweight (OSOW), and Wind Tower corridor.

Possible concept: Freeway conversion to improve safety and enhance operations.

Study status: Study approved at the December 2023 TPC meeting. Project resourcing is complete. Data collection, development of purpose and need, corridor concepts, and public involvement is anticipated to begin in 2025. Environmental analysis is anticipated to be completed in Fall 2028. Earliest construction is the mid 2030's.